ISANTI SOIL AND WATER CONSERVATION DISTRICT

FINANCIAL STATEMENTS

DECEMBER 31, 2014

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ISANTI SOIL AND WATER CONSERVATION DISTRICT CAMBRIDGE, MINNESOTA

MANAGEMENT'S DISCUSSION AND ANALYSIS

The Isanti Soil and Water Conservation District's discussion and analysis provides an overview of the District's financial activities for the fiscal year ended December 31, 2014. Since this information is designed to focus on the current year's activities, resulting changes, and currently known facts, it should be read in conjunction with the financial statements.

USING THIS ANNUAL REPORT

This annual report consists of three parts: management's discussion and analysis, the basic financial statements, and Notes to the Financial Statements. The basic financial statements include a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities of the District as a whole and present a longer-term view of the District's finances. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the District's operations in more detail than the government-wide statements by providing information about the District's most significant funds. Since Districts are single-purpose, special-purpose governments they are generally able to combine the government-wide and fund financial statements into a single presentation.

The Statement of Net Position and the Statement of Activities

One of the most important questions asked about the District's finances is, "Is the District as a whole better or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the District as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by the most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the District's net position and changes in them. You can think of the District's net position — the difference between assets and liabilities—as one way to measure the District's financial health, or financial position. Over time, increases or decreases in the District's net position are one indicator of whether its financial health is improving or deteriorating. You will need to consider other non-financial factors, however, such as changes in the state and local governmental funding, to assess the overall health of the District.

In the Statement of Net Position and the Statement of Activities, the District presents governmental activities. All of the District's basic services are reported here. Appropriations from the county and state finance most activities.

Reporting the SWCD's General Fund Financial Statements

Our analysis of the District's general fund provides detailed information about the general fund—not the District as a whole. The District presents only a general fund, which is a governmental fund. All of the District's basic services are reported in the general fund, which focuses on how money flows into and out of the fund and the balances left at year-end that are available for spending. The fund is reported using an accounting method called modified accrual accounting. This method measures cash and all other financial assets that can be readily converted to cash. The general fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in a reconciliation included with the financial statements.

THE DISTRICT AS A WHOLE

Our analysis below focuses on the net position and changes in net position of the District's governmental activities.

Table 1
Net Position:

Governmental Activities			
	2014		2013
\$	172,183	\$	110,294
	907		1,166
\$	173,090	\$	111,460
\$	79,821 7,557	\$	44,349 4,800
\$	87,378	\$	49,149
\$	907 84,805	\$	1,166 61,145
\$	85,712	\$	62,311
	\$	\$ 172,183 907 \$ 173,090 \$ 79,821 7,557 \$ 87,378 \$ 907 84,805	2014 \$ 172,183 \$ 907 \$ \$ 173,090 \$ \$ 79,821 \$ 7,557 \$ \$ 87,378 \$ \$ 907 \$ 84,805 \$

Net position of the District's governmental activities increased by \$23,401. Unrestricted net position - the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements - changed from \$61,145 at December 31, 2013 to \$84,805 at the end of this year.

Table 2 Changes in Net Position:

	Governmental Activities				ivities
Revenues	`	2014			2013
Intergovernmental	\$	77,271	_	\$	37,234
Charges for Services		119,579			62,629
Investment Earnings		208			175
Miscellaneous		19,488	_		68,836
Total Revenues	\$	216,546	=	\$	168,874
Expenditures					
Conservation	\$	193,145		\$	133,360
Total Expenditures	\$	193,145	=	\$	133,360
Increase (decrease) in Net Position	\$	23,401	_	\$	35,514

The District's total revenues increased by \$47,672. The total cost of programs and services increased by \$59,785.

THE DISTRICT'S FUNDS

As the District completed the year, its general fund as presented in the balance sheet reported a combined fund balance of \$92,362, which is above last year's total of \$65,945.

General Fund Budgetary Highlights

The actual charges to appropriations (expenditures) were \$11,463 below the final budgeted amounts. The most significant negative variance of \$78,577 occurred in Other Services and Charges. The most significant positive variance of \$62,612 occurred in District Project Expenditures.

CAPITAL ASSETS AND LONG-TERM LIABILITIES

<u>Capital Assets</u>: At the end of 2014, the District had \$907 invested in capital assets. This amount represents a net decrease (including additions and deductions) of \$259 from last year.

<u>Long-Term Liabilities</u>: At the end of 2014, the District had \$7,557 in accrued compensated absences. This compares to \$4,800 in 2013.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, customers and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Isanti Soil and Water Conservation District at 110 Buchanan Street North, Cambridge, MN 55008. The phone number is 763-689-3224 extension #5.

ISANTI SOIL AND WATER CONSERVATION DISTRICT CAMBRIDGE, MINNESOTA STATEMENT OF NET POSITION AND GOVERNMENTAL FUND BALANCE SHEET DECEMBER 31, 2014

	 Seneral Fund	Adj	ustments		tement of t Position
<u>Assets</u>	400 500	•		•	400 500
Cash and Investments	\$ 169,533	\$	-	\$	169,533
Accounts Receivable	2,650		-		2,650
Capital Assets:			007		007
Equipment (net of accumulated depreciation)	 470 400	_	907	_	907
Total Assets	\$ 172,183	\$	907	<u>\$</u>	173,090
<u>Liabilities</u>					
Current Liabilities:					
Unearned Revenue	\$ 72,726	\$	-	\$	72,726
Due to Other Governments	1,597		-		1,597
Accrued Wages	1,280		-		1,280
Deposit on Sales	4,218		-		4,218
Long-Term Liabilities:					
Due after one year	 -		7,557		7,557
Total Liabilities	\$ 79,821	\$	7,557	\$	87,378
Fund Balance/Net Position					
Fund Balance					
Unassigned	\$ 92,362	\$	(92,362)	\$	
Total Fund Balance	\$ 92,362	\$	(92,362)	\$	-
Net Position					
Investments in Capital Assets		\$	907	\$	907
Unrestricted		•	84,805	•	84,805
Total Net Position		\$	85,712	\$	85,712

ISANTI SOIL AND WATER CONSERVATION DISTRICT **CAMBRIDGE, MINNESOTA** STATEMENT OF ACTIVITIES AND

GOVERNMENTAL FUND REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED DECEMBER 31, 2014

		General Fund	Adjı	ustments		atement of Activities
Revenues						
Intergovernmental	\$	77,271	\$	-	\$	77,271
Charges for Services		119,579		-		119,579
Investment Earnings		208		-		208
Miscellaneous		19,488				19,488
Total Revenues	\$	216,546	\$	-	\$	216,546
Expenditures/Expenses Conservation						
Current	\$	190,129	\$	3,016	\$	193,145
Total Expenditures/Expenses	\$	190,129	\$	3,016	\$	193,145
Excess of Revenues Over (Under)						
Expenditures/Expenses	\$	26,417	\$	(3,016)	_\$	23,401
Fund Balance/Net Position January 1	_\$	65,945	_\$	(3,634)	\$	62,311
Fund Balance/Net Position December 31	\$	92,362	\$	(6,650)	\$	85,712

ISANTI SOIL AND WATER CONSERVATION DISTRICT CAMBRIDGE, MINNESOTA BUDGETARY COMPARISON STATEMENT BUDGET AND ACTUAL GENERAL FUND YEAR ENDED DECEMBER 31, 2014

		Original/ Final			Fin	ance With al Budget
		Budget		Actual	Posi	itive (Neg)
Revenues						
Intergovernmental	_		•	00.000	•	
County	\$	32,000	\$	32,000	\$	47.047
State Grant		27,454		45,271		17,817
Total Intergovernmental	\$	59,454	\$	77,271	\$	17,817
Charges for Services	\$	134,566	\$	119,579	\$	(14,987)
Miscellaneous						
Interest Earnings	\$	-	\$	208	\$	208
Other		<u>-</u>		19,488		19,488
Total Miscellaneous	\$		\$	19,696	\$	19,696
Total Revenues	\$	194,020	\$	216,546	\$	22,526
Expenditures						
District Operations						
Personnel Services	\$	91,291	\$	63,863	\$	27,428
Other Services and Charges		26,740		105,317		(78,577)
Total District Operations	\$	118,031	\$	169,180	\$	(51,149)
Project Expenditures						
District	\$	83,561	\$	20,949_	\$	62,612
Total Project Expenditures	\$	83,561	\$	20,949	\$	62,612
Total Expenditures	\$	201,592	_\$_	190,129	\$	11,463
Excess of Revenues Over (Under) Expenditures	_\$_	(7,572)	\$	26,417	\$	33,989
Fund Balance - January 1	\$	65,945	\$	65,945	_\$	
Fund Balance - December 31	\$	58,373	\$	92,362	\$	33,989

Note 1 — Summary of Significant Accounting Policies

The financial reporting policies of the Isanti Soil and Water Conservation District conform to generally accepted accounting principles. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations).

Financial Reporting Entity

The Isanti Soil and Water Conservation District is organized under the provisions of Minnesota Statutes Chapter 103C. The District is governed by a Board of Supervisors composed of five members elected by voters of the District and elected to four-year terms by the voters of the County.

The purpose of the District is to assist land occupiers in applying practices for the conservation of soil and water resources. These practices are intended to control wind and water erosion, pollution of lakes and streams, and damage to wetlands and wildlife habitats.

The Isanti Soil and Water Conservation District, in cooperation with the U.S. Department of Agriculture Natural Resources Conservation Service and other agencies, provides technical and financial assistance to individuals, groups, organizations, and governments in reducing costly waste of soil and water resulting from soil erosion, sedimentation, pollution and improper land use.

Each fiscal year the District develops a work plan which is used as a guide in using resources effectively to provide maximum conservation of all lands within its boundaries. The work plan includes guidelines for employees and technicians to follow in order to achieve the District's objectives.

The District is not considered a part of Isanti County because, even though the County provides a significant amount of the District's revenues in the form of an appropriation, it does not retain any control over the operations of the District.

Generally accepted accounting principles require that the financial reporting entity include the primary government and component units for which the primary government is financially accountable. Under these principles the District does not have any component units.

Government-Wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and The Statement of Activities) report information on all of the non-fiduciary activities of the District.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of cash flows. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Fund Financial Statements

The government reports the General Fund as its only major governmental fund. The general fund accounts for all financial resources of the government.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers all revenues, except reimbursement grants, to be available if they are collected within 60 days of the end of the current fiscal period.

Reimbursement grants are considered available if they are collected within one year of the end of the current fiscal period. Expenditures are recorded when a liability is incurred under accrual accounting.

Intergovernmental revenues are reported in conformity with the legal and contractual requirements of the individual programs. Generally, grant revenues are recognized when the corresponding expenditures are incurred. The District also receives an annual appropriation from the County, which is recognized as revenue when received, unless it is received prior to the period to which it applies. In that case, revenue recognition is then deferred until the appropriate period.

Investment earnings and revenue from sale of trees are recognized when earned. Agricultural conservation fees and other revenue are recognized when they are received in cash because they usually are not measurable until then.

Project expenditures represent costs that are funded from federal, state, or district revenues. State project expenditures consist of grants to participants of the Cost-Share Program and other state programs. District project expenditures are costs of materials and supplies in District projects.

In accordance with Governmental Accounting Standards Board Statement No. 33, *Accounting and Financial Reporting for Non-exchange Transactions*, revenues for non-exchange transactions are recognized based on the principal characteristics of the revenue. Exchange transactions are recognized as revenue when the exchange occurs.

Budget Information

The District adopts an estimated revenue and expenditure budget for the General Fund. Comparisons of estimated revenues and budgeted expenditures to actual are presented in the financial statements in accordance with generally accepted accounting principles. Amendments to the original budget require board approval. Appropriations lapse at year-end. The District does not use encumbrance accounting.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements and reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Assets, Liabilities and Equity Accounts

The District follows Governmental Accounting Standards Board (GASB) Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position.

Assets

Investments are stated at fair value, except for non-negotiable certificates of deposits, which are on a cost basis, and short-term money market investments, which are stated at amortized cost.

Capital assets are reported on a net (depreciated) basis. General capital assets are valued at historical or estimated historical cost.

Liabilities

Long-term liabilities, such as compensated absences, are accounted for as an adjustment to net position.

Classification of Net Position

Net position in the government-wide financial statements are classified in the following categories:

Investment in capital assets – the amount of net position representing capital assets net of accumulated depreciation.

Restricted net position – the amount of net position for which external restrictions have been imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position – the amount of net position that does not meet the definition of restricted or investment in capital assets.

Classification of Fund Balances

The District follows Governmental Accounting Standards Board (GASB) Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definition.

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Non-spendable – the non-spendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

<u>Restricted</u> – fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> – the committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of the District Board. Those committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts.

<u>Assigned</u> – amounts in the assigned fund balance classification the District intends to use for specific purposes that do not meet the criteria to be classified as restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Board or the District Administrator who has been delegated that authority by Board resolution.

<u>Unassigned</u> – Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other fund balance classifications.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Explanation of Adjustments Column in Statements

<u>Capital Assets</u>: In the Statement of Net Position and Governmental Fund Balance Sheet, an adjustment is made if the District has capital assets. This adjustment equals the net book balance of capitalized assets as of the report date, and reconciles to the amount reported in the Capital Assets Note.

<u>Long-Term Liabilities</u>: In the Statement of Net Position and Government Fund Balance Sheet, an adjustment is made to reflect the total Compensated Absence liability the District has as of the report date. See note on Long-Term Liabilities.

<u>Depreciation and Change in Compensated Absences for the year</u>: In the Statement of Activities and Governmental Fund Revenues, Expenditures and Changes in Fund Balance, the adjustment equals the total depreciation for the year reported, plus or minus the change in Compensated Absences between the reporting year and the previous year. This number is supported by figures in the note on Long-Term Liabilities.

Vacation and Sick Leave

Under the District's personnel policies, employees are granted vacation leave in varying amounts based on their length of service. Vacation leave accrual varies from 13 to 15 hours per month. Sick leave accrual is 13 days per year. The limit on the accumulation of vacation leave is 240 hours and the limit on the accumulation of sick leave is 800 hours. Upon termination of employment from the District, employees only paid accrued vacation leave.

Risk Management

The District is exposed to various risks of loss related to tort; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; worker's compensation claims; and natural disasters. Property and casualty liabilities and workers' compensation are insured through Minnesota Counties Intergovernmental Trust. The District retains risk for the deductible portion of the insurance. The amounts of these deductibles are considered immaterial to the financial statements.

The Minnesota Counties Intergovernmental Trust is a public entity risk pool currently operated as a common risk management and insurance program for its members. The District pays an annual premium based on its annual payroll. There were no significant increases or reductions in insurance from the previous year or settlements in excess of insurance coverage for any of the past three fiscal years.

Note 2 — Detailed Notes

Capital Assets

Changes in Capital Assets, Asset Capitalization and Depreciation.

	Beginning	<u>Addition</u>	<u>Deletion</u>	Ending
Capital Assets	\$41,387	\$0	\$0	\$41,387
Less: Accumulated Depreciation	40,221	259	0	40,480
Net Capital Assets	\$ 1,166			\$ 907

The cost of property, plant and equipment is depreciated over the estimated useful lives of the related assets. Leasehold improvements are depreciated over the lesser of the term of the related lease or the estimated useful lives of the assets. Depreciation is computed on the straight-line method. The useful lives of property, plant and equipment for the purpose of computing depreciation is 5 to 10 years for Machinery and Equipment. Current year depreciation is \$259.

The District uses the threshold of \$1,000 for capitalizing assets purchased.

Unearned Revenue

Unearned revenue represents unearned advances from the Minnesota Board of Water and Soil Resources (BWSR) for administrative service grants and for the cost-share program. Revenues will be recognized when the related program expenditures are recorded. See attached schedule for deferred revenue as of December 31, 2014.

Long-Term Liabilities - Compensated Absences Payable

Changes in long-term liabilities for the period ended December 31, 2014 are:

Balance January 1, 2014	\$4,800
Net Change in Compensated Absences	2,757
Balance December 31, 2014	<u>\$7,557</u>

Deposits

Minn. Statutes 118A.02 and 118A.04 authorize the District to designate a depository for public funds and to invest in certificates of deposit. Minnesota Statute 118A.03 requires that all District deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit plus accrued interest at the close of the financial institution's banking day, not covered by insurance or bonds.

Authorized collateral includes treasury bills, notes and bonds; issues of U.S. government agencies; general obligations rated "A" or better; revenue obligations rated "AA" or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral.

Custodial Credit Risk Deposits

Custodial credit risk is the risk that in the event of a financial institution failure, the District's deposits may not be returned to it. The District does not have a deposit policy for custodial credit risk. As of December 31, 2014, the District's deposits were not exposed to custodial credit risk.

Note 3 — Defined Benefit Pension Plans – Statewide

Plan Description - Public Employees Retirement Association

The District contributes to a cost-sharing multiple-employer defined pension plan administered by the Public Employee Retirement Association of Minnesota (PERA). The PERA provides retirement benefits as well as disability to members, and benefits to survivors upon death of eligible members. The plan and its benefits are established and administered in accordance with Minn. Statute Chapters 353 and 356. PERA issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the Public Employees Retirement Association, 60 Empire Drive, Suite 200, St. Paul, Minnesota, 55103-1855.

Funding Policy

Minnesota Statutes Chapter 353 sets the rates for employer and employee contributions. These statutes are established and amended by the state legislature. The District makes annual contributions to the pension plans equal to the amount required by state statutes. Coordinated Plan members were required to contribute 6.25% of their annual covered salary. The District is required to contribute 7.25% of annual covered payroll. The District's contributions to the Public Employees Retirement Fund for the years ending December 31, 2014, 2013 and 2012 were

\$3,121, \$3,116, and \$7,002 respectively. The District's contributions were equal to the contractually required contributions for each year as set by Minnesota statute.

Note 4 — Operating Leases

The District leases office space on a yearly basis. Under the current agreement, total costs for 2014 were \$815.

Note 5 — Reconciliation of Fund Balance to Net Position

Governmental Fund Balance, January 1 Plus: Excess of Revenues Over Expenditures Governmental Fund Balance, December 31	\$65,945 26,417 \$92,362
Adjustments from Fund Balance to Net Assets:	
Plus: Capital Assets	\$ 907
Less: Long Term Liabilities	<u>(7,557)</u>
Net Position	\$85,712

Note 6 — Reconciliation of Change in Fund Balance to Change in Net Position

Change in fund balance	\$26,417	
The cost of capital assets are allocated over the capital asset's useful lives at the government-wide level.	(259)	
In the statement of activities certain operating expenses including compensated absences are measured by the amounts earned.	(2.757)	
the amounts earned.	<u>(2,757)</u>	
Net change in net position	<u>\$23,401</u>	

ISANTI SOIL AND WATER CONSERVATION DISTRICT CAMBRIDGE, MN BREAKDOWN OF COUNTY REVENUE 2014

COUNTY REVENUES (breakdown):

ANNUAL ALLOCATION	\$
WATER PLAN MONEY	\$
WETLAND MONEY	\$5,000
FEEDLOT MONEY	\$
ABANDONED WELL	\$
DNR SHORELAND	\$
OTHER	\$
TOTAL	\$ 32,000

NOTE:

The total should agree with amount reported as **County Revenue** in the "Budgetary Comparison Schedule."

ISANTI SOIL AND WATER CONSERVATION DISTRICT CAMBRIDGE, MN UNEARNED REVENUE BREAKDOWN 2014

Balance of BWSR Service Grants:		\$298
Balance of <u>unencumbered</u> BWSR Cost-Share Gra Current fiscal year	ants:	\$2,509
Balance of encumbered BWSR Cost-Share Grant	s (list each contract separate	y) :
FY Contract No.	Contract Amount	T & A Encumbered
		•••
Total of all Cost-Sh	are Encumbrances	\$0
Balance of County WCA Funds:		\$5,000
Balance of County Water Plan Funds:		\$0
Balance of other funds being deferred (list if any):		
BWSR Clean Water Fund Isanti Sportsman Club Pheasants Forever Subtotal of other funds:	\$60,306 \$ 2,650 \$ 1,963	\$64,919
TOTAL OF ALL UNEARNED REVENUE:		\$72,726